South Ayrshire Health and Social Care Partnership

REPORT

Meeting of South Ayrshire Health and Social Care Partnership	Integrat	ion Joint B	oard					
Held on	19 th Feb	ruary 2020						
Agenda Item	6							
Title	Financia	al Managen	nent Repo	ort as a	t 31	st Decemb	er 20	019
Summary:								
The purpose of this reposition for the nine m			•	oint Boa	ard o	of the finar	ıcial	
Presented by	Rob Wh	iteford, Ch	ief Financ	e Offic	er			
Action required: It is recommended overspend of £1.283 with 2018/19; (iii) cor	million; (i	i) notes the	substan	tial im	prov	ement co	ompa	
		-						
Implications checklis	t – check	box if appli	cable and	includ	de d	etail in re	port	
Financial HR		Legal	Equa	alities		Sustainal	oility	
Policy								
Directions required t Ayrshire & Arran Sou		•						
Ayrshire Council, or	both							
		3. Directio	n to South	Ayrshi	re C	ouncil		
		4. Directio		•		d Arran		
		and Sou	uth Ayrshir	e Cour	ncil			

SOUTH AYRSHIRE HEALTH AND SOCIAL CARE PARTNERSHIP INTEGRATION JOINT BOARD 17th February 2020 Report by Director of Health & Social Care

FINANCIAL MANAGEMENT REPORT - MONTH 9

1. PURPOSE OF REPORT

1.1 The purpose of this report is to advise the Integration Joint Board of the financial position for the nine months to December 2019.

2. RECOMMENDATION

2.1 It is recommended that the Integration Joint Board (i) notes the projected overspend of £1.283 million; (ii) notes the substantial improvement compared with 2018/19; (iii) consider necessary measures to ensure financial balance

3. BACKGROUND INFORMATION

- 3.1 The forecast year end position for the IJB and the Partnership is an overspend of £1.283 million. This is a deterioration of £0.408 million from month 6.
- 3.2 The integrated position is shown below in Table 1.
- 3.3 The projections are separated by funding partner and service provider in Appendix 1. The commentary in section 4 should be read in conjunction with Table 1 and Appendix 1.

	2019/20 Budget				
		Integrated			
Table 1	Annual	Forecast			
	Budget	@M9	Variance		
	£'000	£'000	£'000		
Older People	40,443	40,355	88		
Physical Disabilities	3,362	3,277	85		
Biggart Hospital	4,159	5,107	(948)		
Girvan Hospital	1,245	1,320	(75)		
Community Nursing	3,558	3,578	(20)		
Intermediate Care and Rehabilitation	1,496	1,627	(131)		
AHPs	5,730	5,680	50		
Total Community Care & Health	59,993	60,944	(951)		
C&F Social Work Services	21,820	23,004	(1,184)		
Criminal Justice	(4)	(11)	7		
Health Visiting	2,574	2,422	152		
Total Children and Criminal Justice Services	24,390	25,415	(1,025)		
Learning Disabilities	20,319	20,163	156		
Mental Health Community Teams	5,821	5,063	758		
Addictions	2,229	2,159	70		
Total Mental Health Services	28,369	27,385	984		
Directorate	4,342	4,217	125		
Other Services	1,741	1,750	(9)		
Payroll management target	(1,191)	(819)	(372)		
Total Support Services	4,892	5,148	(256)		
Integrated Care Fund/ Delayed Discharge	1,720	1,695	25		
Scheme of Assistance	757	749	8		
Inter Agency Payments	0	0	0		
Prescribing	23,423	23,423	0		
General Medical Services	14,721	14,591	130		
Total Primary Care	38,144	38,014	130		
Community Store	197	376	(179)		
TEC	0	(1)	1		
Family Nurse Partnership	772	765	7		
Continence Team	424	451	(27)		
Total Hosted Services	1,393	1,591	(198)		
Partnership Total	159,658	160,941	(1,283)		
Recharges from other Partnerships	39,229	39,229	0		
Recharges to other Partnerships	(1,158)	(1,158)	0		
Acute Hospitals	24,396	24,396	0		
IJB Total	222,125	223,408	(1,283)		
Additonal Funding Repayment	819	819	0		
IJB Total	222,944	224,227	(1,283)		

4. REPORT

4.1 FINANCIAL COMMENTARY

- 4.1.1 The forecast position at month 9 is a deficit of £1.283 million and represents a deterioration of £0.408 million from month 6. The HSCP is forecasting overspends on Children's Services of £1.025 million and £0.951 million on Community Health Services. These are partially offset by underspends in Mental Health of £0.984 million.
- 4.1.2 Services delivered through South Ayrshire Council are forecast to be £0.778 million overspent whilst those delivered through NHS Ayrshire and Arran are forecast to overspend by £0.505 million. (Appendix 1)
- 4.1.3 The sections below explain variances which are forecast to exceed £0.1 million at the year-end or are otherwise material.
- 4.2 Community Care and Health forecast to overspend by £0.951 million in aggregate.
- 4.2.1 Older People forecast to underspend by £0.088 million.
- 4.2.1.1Local Authority Care Home Income is forecast to under recover by £0.200 million. Budgets were set on the basis of full capacity however at the time of projections being prepared South Lodge and Hillcrest were both under capacity.
- 4.2.1.2External Care Home Placements are forecast to underspend by £0.349 million. There were 907 clients in externally provided care homes in the week commencing the 20th January against a target of 919. These activity numbers are consistent with the financial underspend.

The budgeted number of care home places has increased from the baseline of 880. 12 were added permanently as a result of transfer of resource from Biggart Hospital. These are ongoing and therefore now part of the revised baseline of 892.

Separately NHS Ayrshire and Arran funded 34 places non-recurrently to improve patient flow. 27 remain in place. This brings the total budget to 919 places.

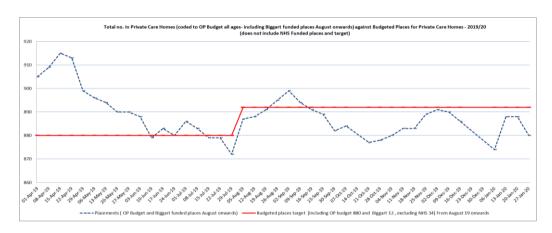
The in-house care at home service is currently projected to overspend by £0.164 million by the year end, after assuming £0.043 million of funding for winter pressures additional work. The overspend relates mainly to additional hours and overtime working throughout the year to address sickness and holiday cover. The budget is not sufficient to cover these issues.

An under recovery of day care charging income of £0.116 million is projected for 2019/20. The IJB, at its meeting of 9th October 2019, agreed the implementation of day care charging for older people. As this was a change

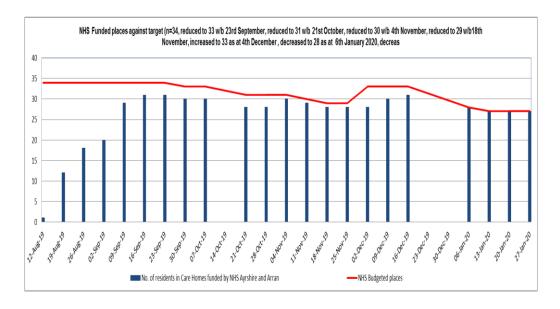
in policy, this proposal is required to be ratified by the Council's Leadership Panel. Due to the delay in implementation, work is ongoing to consider incorporating Adult Services in the scope of this proposal. This will be considered as part of the ongoing budget process for 20/21.

The implementation of CM2000 was anticipated to realise efficiencies in 2019/20 of £0.177 million. The delay in full implementation has resulted in an efficiency of £0.050 million being achieved with the balance expected to be achieved on a permanent basis from 20/21 financial year.

The number of placements (excluding the non-recurrent ones) and the trend since the 1st April is shown in the graph below:

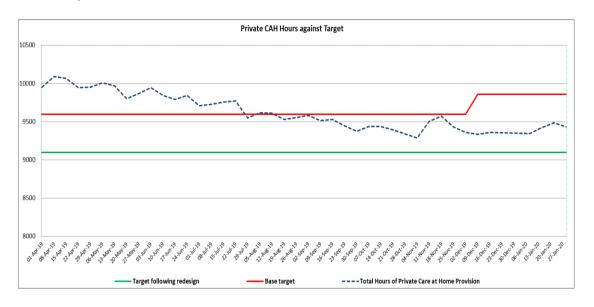


Care home placements funded non-recurrently by NHS Ayrshire and Arran are shown below:



4.2.1.3External Care at Home packages are forecast to underspend by £0.232 million. There were 9,432 hours provided to clients in the week commencing the 20th January. There has been a managed reduction in hours since the peak usage of 10,094 in the week commencing the 1st April. The target is 9,861 up from 9600 following non-recurrent winter pressures funding through

NHS Ayrshire and Arran. The projection is based on an average of current hours per week plus additional runs for winter pressures work for the rest of the financial year. The graph below shows the trend in hours provided from the 1st April, and a clear reduction over recent months.



4.2.3 Biggart Hospital

4.2.3.1An overspend of £0.948 million is forecast. The hospital operated with 83 beds until July when 12 beds were transferred to care home provision. From July to December there were 73 beds open at Biggart against a budget of 71. This did not result in an appreciable reduction in supplementary nursing costs.

NHS Ayrshire and Arran have made £0.3 million available to enable additional temporary capacity to be opened from December to March. This is in effect a return to 83 beds. There was a £20,000 increase in spend in December, and view will be taken in as to likely additional spend from January to March.

At the 18th December there were 21 Delayed Discharges at Biggart, 17 of which were delayed for over 2 weeks. Many patients (and average of 8 during November) required enhanced nursing care which is extremely expensive.

The IJB and partners will consider commissioning, transformation and reform decisions with the aim of reducing delayed discharges and optimising patient care in setting its budget for 2020/21.

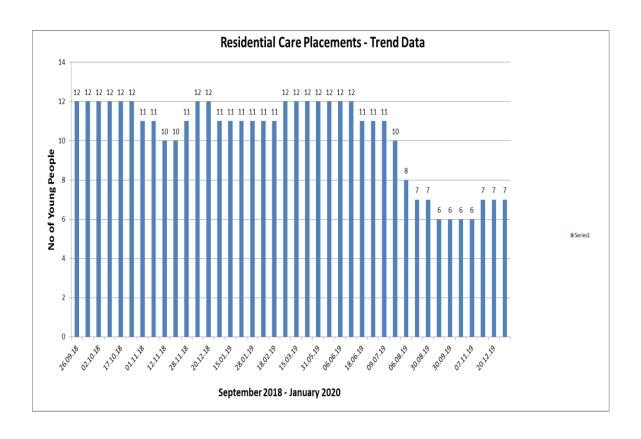
4.2.4 Intermediate Care and Rehabilitation – forecast to overspend by £0.131 million.

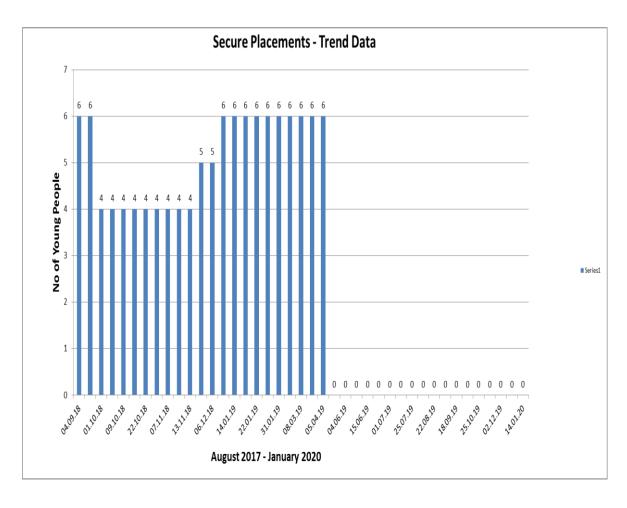
4.2.4.1Previously established Intermediate Care and Rehabilitation Services are forecast to underspend by £0.174 million.

4.2.4.2However the budget was set on the basis that the baseline for the £2.5 million pan Ayrshire investment would not be exceeded. Partner IJBs are now committed to this investment, as it is felt to be beneficial in avoiding unnecessary days in hospital for patients. In order to maintain the enhanced Intermediate Care and Rehabilitation service at the existing level for the financial year an overspend of £0.305 million will be incurred. Recruitment has been frozen for additional posts.

4.3 Children and Criminal Justice Services – forecast to overspend by £1.025 million

- 4.3.1 Outwith Authority Residential Placements are forecast to overspend by £0.884 million, up from £0.579 million at month 6. An additional £0.236 million is due to invoices for 2018/19 which should have been included last year. Work by the service is continuing to review the current placements to ensure cost is minimised during 2019/20.
- 4.3.2 Familial Placements are forecast to overspend by £0.153 million. The number of placements has exceeded those budgeted for on average during the year so far, and the forecast is similar to Month 6.
- 4.3.3 Child Disability Care Packages are forecast to overspend by £0.126 million. This based on the latest information available in December 2019.
- 4.3.4 The Management Team is continuing to take mitigating action to reduce this overspend at year-end. This includes an evolving programme of transformational change. Good progress is being made and the graphs below show the changes to the more expensive residential and secure placements compared with last year.





4.4 Mental Health Services – forecast to underspend by £0.984 million

- 4.4.1 Mental Health and Learning Disability services within Social Care packages are forecast to underspend by £1.039 million. These are offset by severance costs of £0.265 million related to the closure of the Kyle Adult Day Centre, which are required to be picked up by the HSCP due to the reopening of the centre, along with a few other smaller overspends.
- 4.4.2 Services delivered through NHS Ayrshire and Arran are forecast to be £0.304 million underspent, primarily on addictions (£0.070 million) and Learning Disabilities (£0.146 million).

4.5 Payroll Management Target

4.5.1 The payroll management target at the start of the year was £1.9 million, which is 2.6% of the value of all services delivered through South Ayrshire Council. We forecast this will underachieve by £0.372 million. The forecast is based on the existing level of vacancies being maintained throughout the year, and assumes the mix of grades remains the same. This is a challenging target and is being reviewed as part of the 2020/21 budget setting process, as well as active management throughout the rest of this year.

4.6 Other Budgets

- 4.6.1 The equipment loan store is forecast to overspend by £0.179 million. This is of particular concern as £0.280 million was added during 2019/20 budget setting to recognise pressures at that stage. The cause of the overspend is increased activity and demand for equipment and a paper has been presented to the Strategic and Operational Planning Group. A further update will be provided as soon as information is available.
- 4.6.2 General Medical Services contracts are forecast to underspend by £0.130 million.
- 4.6.2 At this stage in the financial year we do not anticipate material variances in the areas not specifically covered above. These include Prescribing (which is underwritten by NHS Ayrshire and Arran), services we host on behalf others such as the Family Nurse Partnership, or services we hosted on our behalf by other Ayrshire Health and Social Care Partnerships. The set aside budget is underwritten in year by NHS Ayrshire and Arran. Our scheduled repayment of additional funding to South Ayrshire Council is fully budgeted and contained within our forecast position.
- 4.6.2 It should be noted however that prescribing is £0.814 million overspent after nine months and is expected to overspend by £1.085 million by year end. Despite the overspend being underwritten by NHS Ayrshire and Arran under the terms of the Integration Scheme, the IJB should be aware of the level of

expenditure being incurred and the high volumes of prescribing in the first 9 months of this year.

4.7 Transformation and Efficiency

4.7.1 The following budgets have been reduced in line with savings proposals agreed as part of the 2019/20 budget. For forecasting purposes they are treated as being achieved.

Removed from Budgets	Total
Saving Description	£000
Inflationary increases - charging	(20)
FY effect of meals increase	(74)
Comm Alarms - increase 75p plus removal of means testing	(155)
MH addl efficiency from comm plan	(75)
Justice post	(40)
Carer's Act base budget	(175)
ICF/DDs proj underspend	(135)
Free meals change in practice	(30)
LD care packages per final budget paper	(56)
Care at home per final budget paper	(450)
Franks's Law final reduction per budget paper	(315)
Day care underspend	(158)
NHS Operational Efficiency	(800)
Total	(2,483)

4.7.2 The table below shows those efficiency measures that to date have only partially been achieved and are therefore being monitored on a regular basis to identify any shortfall. These shortfalls in achievement have been included within the year end projected figures.

		Amount		Further	
		achieved		achievement	Balance
	Total	to date	Remaining	projected	remaining
Description	£000	£000	£000	£000	£000
Management efficiency	(50)	0	(50)	0	(50)
Admin efficiency	(56)	0	(56)	0	(56)
Remaining amount for Inc maximisation	(4)	(4)	0	0	0
Glenriddel Rd - Children's Houses	(300)	0	(300)	(300)	0
C&F Contract efficiencies	(81)	(79)	(2)	0	(2)
Sleepover efficiency	(100)	(100)	0	0	0
Girvan core n cluster	(180)	0	(180)	(150)	(30)
CM2000 In house homecare	(177)	0	(177)	(50)	(127)
SDS reclaims	(380)	(189)	(191)	(141)	(50)
Day care charging	(116)	0	(116)	0	(116)
BB reduced package requirement	(105)	0	(105)	(105)	0
Childrens outwith authority places	(764)	(180)	(584)	0	(584)
Other children's placements	(257)	0	(257)	0	(257)
LD Day Services	(56)	0	(56)	(19)	(37)
Total	(2,626)	(552)	(2,074)	(765)	(1,309)

4.8 Recharges to and from other IJBs

- 4.8.1 As noted above no variances are forecast at this stage with regards to the services provided to and received from other Ayrshire IJBs. Nevertheless in view of their size it is helpful to outline the current position.
- 4.8.2 For services delivered through East Ayrshire HSCP the position after 9 months is shown in the table below.

	Annual Budget	YTD Budget	YTD Actual	YTD Variance
Delivered through East	£000	£000	£000	£000
Community Prescribing	2,558	1,778	1,778	0
Dental	4,330	3,128	2,981	146
Family Health Services	48,108	36,297	36,297	0
Pms	16,404	11,707	11,982	(275)
Primary Care Development Director	15,557	10,924	10,479	445
Total Lead	86,957	63,834	63,517	316
Guardianship Patients	0	0	25	(25)
Marie Curie Cancer Care	88	66	60	6
Palliative Care (Cancer)	0	0	0	0
Prison And Police Healthcare	3,169	2,383	2,364	20
SARC	38	0	0	0
War Pensioner	1,424	1,068	1,068	0
Total Hosted	4,719	3,517	3,517	1
Total East Hosted and Lead	91,676	67,351	67,034	317

This shows an underspend of £0.317 million after 9 months. We anticipate additional expenditure for Ayrshire Doctors on Call in month 10.

4.8.3 For services delivered through North Ayrshire HSCP the position after 9 month is:

	Annual Budget	YTD Budget	YTD Actual	YTD Variance
Delivered through North	£000	£000	£000	£000
Action 15 - North	1,125	467	467	0
Hcm Adult + Older People	18,359	13,857	14,209	(352)
Hcm Specialist Mental Health	13,949	10,545	9,845	700
Mental Health Management	2,460	1,612	1,409	202
Mh Externals Unpacs + Sla	2,566	1,924	2,154	(230)
Psychiatry	10,846	8,117	7,952	165
Total Lead	49,305	36,522	36,036	485
Daldorch Income	(222)	(166)	(56)	(110)
Immunisation Admin	42	31	43	(11)
Immunisation Nursing	376	274	263	11
Keep Well Project	0	0	8	(8)
Scottish Huntington'S Assoc	20	15	15	0
Total Hosted	216	154	273	(118)
Total North Hosted and Lead	49,521	36,676	36,309	367

This shows an underpsend of £0.367 million after 9 months, primarily on Specialist Mental Health services.

4.8.4 For services hosted in South partly delivered to others the position is:

	Annual Budget	YTD Budget	YTD Actual	YTD Variance
Delivered through South	£000	£000	£000	£000
Community Equip Store	197	125	221	(96)
Continence Team	303	227	223	4
Family Nse Pship Programme	772	573	552	21
Incontinence Advisors	122	91	115	(24)
Mpower	0	0	(9)	9
Total South Hosted	1,394	1,016	1,102	(86)

There is an overspend of £86K after 9 months. However the Community Equipment Store is experiencing financial pressure as a result of demand as noted above. This is despite the £0.28 million additional funds allocated in the 2019/20 budget setting exercise. It is anticipated to overspend by £0.179 million.

4.9 Set Aside Budget

- 4.9.1 The Set Aside Budget is £24.4 million. Under the terms of the Integration Scheme it cannot result in an under or overspend in the current financial year.
- 4.9.2 This budget represents the direct cost of six specialties and is focussed on unscheduled activity. The six areas are Accident and Emergency, General Medicine, Geriatric Medicine, Respiratory Medicine, Rehabilitation Medicine and certain GP non elective activity.

- 4.9.3 In 2018/19 South Ayrshire used £0.5 million more than its "fair share" of the Set Aside Budget. This was as a result of additional beds open at Ayr Hospital in 2017/18, the most recent year for which activity information is available.
- 4.9.4 NHS Ayrshire and Arran is working with the 3 Ayrshire IJBs and Scottish Government to improve the way the Set Aside Budget operates in future. This includes the provision of up to date costed activity information.

4.11 SUMMARY

4.11.1 The IJB and HSCP have improved the financial position compared with the 2018/19 year end. However a deficit of £1.283 million is forecast. Our major areas of challenge are Biggart Hospital and Children's placements. All managers and staff have already been issued with a direction to instruct that they incur only essential spend prior to the year end.

Recognising the unexpected requirement to cover the £0.265 million of severance costs for Adult Day Services and £0.3 million of invoices included for invoices relating to 2018/19 financial year, officers are in discussion with the Council to request that they accept a lower than budgeted repayment of the 2018/19 overspend. This will be dependent on the final year end outturn position.

5. STRATEGIC CONTEXT

5.1 The IJB is expected to operate within the resources available. This report contributes to the IJB Strategic Objective to "operate sound strategic and operational management systems and processes."

6. RESOURCE IMPLICATIONS

6.1 Financial Implications

6.1.1 The financial implications for the IJB Integrated Budget are outlined within the report.

6.2 **Human Resource Implications**

6.2.1 It is recognised that a vacancy management approach can have an adverse impact on the workload of existing staff.

6.3 **Legal Implications**

6.3.1 There are no legal implications arising from this report.

7. CONSULTATION AND PARTNERSHIP WORKING

7.1 This report has been prepared in conjunction with colleagues from South Ayrshire Council and NHS Ayrshire and Arran.

8. RISK ASSESSMENT

- 8.1 There has been a material improvement in the finances of the IJB. As the report sets out however, there is a remaining risk of overspend which must be managed.
- 8.2 The IJB Risk Management Strategy categorises the level of financial risk as high.

9. EQUALITIES IMPLICATIONS

9.1 There are no immediate equality implications arising from the report...

10. SUSTAINABILITY IMPLICATIONS

10.1 There are no environmental sustainability issues arising from the approval of this report by the IJB.

REPORT AUTHOR AND PERSON TO CONTACT

Name: Rob Whiteford

Phone number: 01292 513745

Email address: Robert.Whiteford@aapct.scot.nhs.uk

Name: Marie Keirs (Principal Accountant, Social Care)

Phone number: 01292 612610

Email address: marie.keirs@south-ayrshire.gov.uk

BACKGROUND PAPERS

None

11/02/20

		2019/20			2019/20		2	2019/20 Budget		
	Co	uncil Forec	ast	Н	ealth Actua	Actual		Integrated		
Table 1	Budget	@ M9	Variance	Budget	@ M9	Variance	Annual Budget	Forecast @M9	Variance	
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Older People	40,443	40,355	88	0	0	0	40,443	40,355	88	
Physical Disabilities	3,362	3,277	85	0	0	0	3,362	3,277	85	
Biggart Hospital			0	4,159	5,107	(948)	4,159	5,107	(948)	
Girvan Hospital			0	1,245	1,320	(75)	1,245	1,320	(75)	
Community Nursing			0	3,558	3,578	(20)	3,558	3,578	(20)	
Intermediate Care and Rehabilitation			0	1,496	1,627	(131)	1,496	1,627	(131)	
AHPs			0	5,730	5,680	50	5,730	5,680	50	
Total Community Care & Health	43,805	43,632	173	16,188	17,312	(1,124)	59,993	60,944	(951)	
C&F Social Work Services	21,820	23,004	(1,184)			0	21,820	23,004	(1,184)	
Criminal Justice	(4)	(11)	7			0	(4)	(11)	7	
Health Visiting			0	2,574	2,422	152	2,574	2,422	152	
Total Children and Criminal Justice Services	21,816	22,993	(1,177)	2,574	2,422	152	24,390	25,415	(1,025)	
Learning Disabilities	19,844	19,834	10	475	329	146	20,319	20,163	156	
Mental Health Community Teams	3,469	2,799	670	2,352	2,264	88	5,821	5,063	758	
Addictions	1,249	1,249	0	980	910	70	2,229	2,159	70	
Total Mental Health Services	24,562	23,882	680	3,807	3,503	304	28,369	27,385	984	
Directorate	1,479	1,585	(106)	2,863	2,632	231	4,342	4,217	125	
Other Services	1,741	1,750	(9)	0	0	0	1,741	1,750	(9)	
Payroll management target	(1,191)	(819)	(372)	0	0	0	(1,191)	(819)	(372)	
Total Support Services	2,029	2,516	(487)	2,863	2,632	231	4,892	5,148	(256)	
Integrated Care Fund/ Delayed Discharge	782	757	25	938	938	0	1,720	1,695	25	
Scheme of Assistance	757	749	8	0	0	0	757	749	8	
Inter Agency Payments	(21,420)	(21,420)	0	21,420	21,420	0	0	0	0	
Prescribing	0	0	0	23,423	23,423	0	23,423	23,423	0	
General Medical Services	0	0	0	14,721	14,591	130	14,721	14,591	130	
Total Primary Care	0	0	0	38,144	-	130	38,144	38,014	130	
Community Store	0	0	0	197	376	(179)	197	376	(179)	
TEC	0	0	0	0	(1)	1	0	(1)	1	
Family Nurse Partnership	0	0	0	772	765	7	772	765	7	
Continence Team	0	0	0	424	451	(27)	424	451	(27)	
Total Hosted Services	0	0	0	1,393	1,591	(198)	1,393	1,591	(198)	
Partnership Total	72,331	73,109	(778)	87,327	87,832	(505)	159,658	160,941	(1,283)	
Recharges from other Partnerships	0	0	0	39,229	39,229	0	39,229	39,229	0	
Recharges to other Partnerships	0	0	0	(1,158)	(1,158)	0	(1,158)	(1,158)	0	
Acute Hospitals	0	0	0	24,396	24,396	0	24,396	24,396	0	
IJB Total	72,331	73,109	(778)	149,794	150,299	(505)	222,125	223,408	(1,283)	
Additonal Funding Repayment	819	819	0	0	0	0	819	819	0	
IJB Total	73,150	73,928	(778)	149,794	150,299	(505)	222,944	224,227	(1,283)	