

Meeting of South Ayrshire Health and Social Care Partnership	IJB
Held on	17th August 2022
Agenda Item:	9
Title:	IJB Reserves Update 2022-23
Summary: To provide the IJB with spending plan proposals for specific earmarked funds included in Reserves Balances at year end 2021-22.	
Author:	Lisa Duncan, Chief Finance Officer
Recommendations: It is recommended that the Integration Joint Board: <ul style="list-style-type: none"> i. Note the purpose of the Earmarked Funds ii. Note further information will be presented at a later date on plans for the Covid Earmarked Reserves iii. Approve spending plan proposals for use of Winter Planning Reserves iv. Approve spending plan proposals for use of Community Living Change Fund 	
Route to meeting: BWG 1st August 2022	
Directions: <ul style="list-style-type: none"> 1. No Directions Required <input type="checkbox"/> 2. Directions to NHS Ayrshire & Arran <input type="checkbox"/> 3. Directions to South Ayrshire Council <input type="checkbox"/> 4. Directions to both SAC & NHS <input type="checkbox"/> 	Implications: <ul style="list-style-type: none"> Financial <input type="checkbox"/> HR <input type="checkbox"/> Legal <input type="checkbox"/> Equalities <input type="checkbox"/> Sustainability <input type="checkbox"/> Policy <input type="checkbox"/> ICT <input type="checkbox"/>

IJB RESERVES UPDATE 2022-23

1. PURPOSE OF REPORT

- 1.1 The purpose of this report is to provide the IJB with spending plan proposals for specific earmarked funds included in Reserves Balances at year end 2021-22.

2. RECOMMENDATION

2.1 It is recommended that the Integration Joint Board

- i. Note the purpose of the Earmarked Funds
- ii. Note further information will be presented at a later date on plans for the Covid Earmarked Reserves
- iii. Approve spending plan proposals for use of Winter Planning Reserves
- iv. Approve spending plan proposals for use of Community Living Change

3. BACKGROUND INFORMATION

- 3.1 At the end of the financial year reserves of £28.706m were approved to be held. This included £21.680m reserves earmarked for specific use. With detailed plans to be presented for approval at a later stage.
- 3.2 Winter Planning investment received in 2021-22 was largely underspend due to timing of receipt of funding and ability to approve spending plans and recruit staff within the financial year. This has left non-recurring balances carried forward in Earmarked Reserves as noted below:

Winter Planning Investment	Earmarked Reserve
Care at Home Capacity	£1.554m
Interim Care	£0.760m
Multi-Disciplinary Teams	£0.501m

- 3.3 Recurring funding for winter planning was also provided in the budget for 22-23 this has allowed for investment in the health and community care services on a permanent basis as approved by the IJB on the 16th of February as detailed in [Winter Planning Investment](#).
- 3.4 On the 25th of February the Scottish Government provided further funding of £981m for NHS Boards and Integration Authorities to meet ongoing Covid-19 costs and to support the continued response to the pandemic. Of this £619m was passed to Integration Authorities, where any funding remained at the end of 2021-22, this was to be carried forward in earmarked reserves for Covid-19 purposes in line with usual accounting arrangements for Integration Authorities.

3.5 Within South HSCP, we have a Covid reserve of £11.666m, this has to be spent on services delegated to the HSCP as detailed in the Integration Scheme. Costs have been calculated and will be presented by the Director of Finance Ayrshire and Arran to SPOG (Special Projects Officers Group) for review by Chief Officers and Chief Finance Officer and agreement on how earmarked reserves will be allocated to meet the Covid expenditure of those delegated functions in each partnership. Full details and plans will be presented to the IJB at a later date for approval.

3.6 The Community Living Change Fund was announced by the Cabinet Secretary on the 16th of February 2021, and funding of £0.410m was allocated to South Ayrshire to be used over a three year period from 2021 to 2024. The fund is to be used as a facilitating mechanism to bring about change, and is non-recurring in nature. The expectation is that investment is used to drive further service design that adopts a preventative and anticipatory approach to people with complex needs that avoids the need for institutional care in the future. The fund was to meet the following strategic criteria:-

- Reduce the delayed discharges of people with complex needs
- Repatriate those people inappropriately placed outside Scotland
- Redesign the way services are provided for people with complex needs

3.7 The following report will detail spending plans for the winter planning investment reserve and the community living change fund.

4. REPORT

CARE AT HOME CAPACITY - £1.554m

4.1 Plans to spend the winter planning investment have been developed in line with the purpose of the funding allocation. Care at Home capacity funding was received to expand current services, invest in prevention approaches to care needs escalating and increase use of technology enabled care. The table below provides information of amounts to be invested.

Investment	Amount (£000's)	Purpose
Care at Home Quality Assurance Team	£120	To provide additional capacity on a temporary basis to facilitate review of care packages in order to release capacity and provide training resource for new starts.
Additional Social Work Resource in Ayr Locality	£68	Additional front line social work capacity to meet assessment and review demands
Occupational Therapists Training	£5	Investment in enhanced assessment skills to upskill workforce

Occupational Therapist Assistants	£150	Increase capacity in the community to provide support to people whose needs are not currently being met this is a preventative approach to avoid needs escalating and avoid hospital admissions
VASA – Preventative Support	£29	Volunteer capacity to work with the reablement unmet need OT's to provide low level supports to assist people to self-manage, reducing demand on mainstream services
Microenterprise Pilot	£53	Commission Ayrshire BEATS a community interest company working in Ayrshire and Ayrshire Independent Living Network to develop options in South Ayrshire to develop micro-enterprise options offering low level supports to provide preventative and early intervention services by identifying people pre crisis
South Lodge	£525	Increase capacity in the community by providing 13 step up and 2 step down beds at South Lodge, to reduce delayed discharge and provide a reablement service prior to transfer to care at home
Balance	£604	To fund interim care beds in the first instance to reduce delayed discharge and maintain system flow until community care capacity can be optimised
TOTAL	£1,554	

INTERIM CARE - £0.760m

- 4.2 The interim care funding was to enable patients who were in hospital to be cared for in the community mainly in care homes for a short term period, until a care at home package or a care home of their choice became available as well as the carry-forward of £0.760m we have non-recurring funding of £0.510m for interim care. A total available budget of £1.270m this financial year.
- 4.3 This funding has been utilised to commission care home beds to reduce delayed discharges and provide care in the community. We have commissioned eleven beds on a block funded basis from four care homes in South Ayrshire at a cost of £0.651m to the end of the year. This helps manage flow from hospital into the community. We have also commissioned 26 beds on a spot purchased basis, the annual costs for the spot purchased beds depends on activity. So far this year due to covid outbreaks and limitations on staffing capacity we have not fully

utilised the 26 beds at one time. Having these beds spread over 7 care homes in the South Ayrshire area, is mitigating some of this risk.

- 4.4 As at the 10th of August we have purchased 2,009 nights on a spot purchased based at a cost of £0.357m. The proposal would be to continue to use these beds and assumption that activity would increase by 20% to take us through winter the cost for the remainder of the year would be £0.759m.
- 4.5 Total spend on interim care beds is therefore estimated at £1.767m, based on the assumptions noted. Shortfall of £0.497m can be met within the care at home capacity earmarked reserve.
- 4.6 The average cost of an interim bed is £1,161 per week, whereas the National Care Home Contract weekly rate for residential care is £719.50. Providers are charging more due to the expected short stay nature of the placements and quick turnaround of beds requiring additional resources.
- 4.7 The use of the interim care beds will continue to be monitored during the year, along with the activity to increase community care capacity and efforts to reduce demand through early intervention approaches.

MDT TEAM £0.502m

- 4.8 The development of MDT working has been a key factor of integration, bring together members of different professional groups to improve outcomes. Investment is to support timely discharge from hospital and prevent avoidable hospital admissions and ensure people can be cared for at home or as close to home as possible.
- 4.9 The MDT team permanent funding has been invested in additional social work and mental health officer capacity at the hospital. Implementation of a hospital at home service and an increase in district nurse capacity .
- 4.10 The Hospital at Home funding of £0.293m will be used this year to pay for the staffing costs and start up costs of the team with an expectation that virtual bed capacity will increase from 6 at present to 12 by the end of September and then 28 in December. These beds are shared with East Ayrshire and the relevant expenditure is split on basis of shared resource.
- 4.11 Any balance remaining from this funding will offset increase in spend within Biggart Hospital to support timely discharge through increased bank and borrowed staff that are currently being used to support the patient cohort in the hospital with higher levels of one to one needs.

COMMUNITY LIVING CHANGE FUND - £0.410m

- 4.12 Within South Ayrshire there is one individual who is placed outwith Scotland since 2008, and is located in a specialised unit with close family nearby. There

would be no benefit in relocating this person to Scotland. In terms of adults with learning disabilities delayed in hospital this is not an issue in South Ayrshire. This funding is therefore providing an opportunity to redesign the way services are provided for people with complex needs focussing on community-based solutions.

4.13 Home Support Service – In Oct 2021 we created an inhouse home support service, this gave us the opportunity to develop our provision and work to prevent hospital admissions and support early discharges to those with complex needs. This service provides additional welfare checks to support the respite or enhanced care provision already in place for our residents and carers. We recruited a deputy manager and permanent funding was identified from savings in residential care budget.

4.14 Carrick Street Core and Cluster – a new housing development will be ready at the end of this year, providing housing with care and support in the community. In December two young women came into the service on a respite basis with an external provider, this was a temporary solution until the Carrick Street is completed and they are able to move in. The provision of respite avoided the need of an out with authority placement. The cost of the respite will be funded from the change fund at £0.157m.

4.15 Flexible Assessment Support Team – redesigning the way services are provided for adults and young people with a learning disability and with complex needs at a time of crisis is an area of priority to reduce admission to hospital and provide better outcomes. It is proposed a new team is created to prevent hospital admission, this will allow an immediate hands on response team to support and deal with the crisis as a community based service and minimise the risk of hospital admission unless necessary. This would include:-

- Respite satellite basis within current core and cluster accommodation at Girvan to be used in times of crisis
- Creation of an assessment flat in new Carrick Street core and cluster where resident could stay with intense staff support
- Crisis out of hours support within Chalmers Road respite service, this will involve changing staffing complement from a sleep over to a waking night shift.
- Create Flexible Assessment Support Team of 3 FTE's including 1 FTE day support assistant, 1 Health Support worker and 1 OTA.

Cost of this service and staffing would be:-

Expenditure	Annual Amount
Technology /Equipment (Non-Recurring)	£31,000
Provider support	£20,000
Flat Rental	£5,000
Staffing Costs Respite	£36,000
Flexible Assessment Support Team	£101,000
TOTAL Cost	£193,000

4.10 The recurring costs of £162,000 will come from budget virement from respite care budgets. By providing this service we will reduce the needs for respite care and out of area placements. Keeping the service user in our care locally means we are able to provide a multi-disciplinary approach to their care. This service will provide intense support to young people and adults whose health declines and there is a requirement for them to be out with the family home, or their tenancy as the care has broken down, or to deal with the crisis or decline in health needs. Placing people in hospital should always be a last resort and the model we propose will allow us to work with our learning disability residents in a person centred, needs led way either at time of crisis or when there is a need for enhanced care due to the risks to themselves or others. This will allow us to work more closely with our psychiatry and psychology colleagues where South Ayrshire residents would have hands on expert learning disability services The health and social care investment required.

4.11 Assess outwith Ayrshire placements – proposal to recruit a Band 6 nurse to support the assessment and review work alongside social work at a cost of £60k for 18months. Both workers will liaise with a new care provision in Ayr and assess if there is an opportunity to move folk back into Ayr. Moving people to Ayr will allow residents to return to their own area which will improve family relationships and lessen the costs of the care provision. The full benefits of this will be realised later.

4.12 Summary of Community Living Change Fund Proposal

Expenditure	Amount
Respite costs	£157,000
Flexible Assessment Support Team	£193,000
Assess Outwith Ayrshire placements	£60,000
TOTAL	£410,000

5. STRATEGIC CONTEXT

5.1 The spending plans represent a focus on prevention and tackling inequality, we work together to give you the right care in the right place and we are an ambitious and effective partnership.

6. IMPLICATIONS

6.1 Financial Implications

6.1.1 Financial implications are noted in this report.

6.2 Human Resource Implications

6.2.1 Human resource implications and creation of posts where applicable will be subject to the Council and NHS recruitment approval processes.

6.3 Legal Implications

6.3.1 There are no legal implications within this report.

6.4 Equalities implications

6.4.1 There are no equalities implications within this report.

6.5 Sustainability implications

6.5.1 There is no sustainability implications within this report.

6.6 Clinical/professional assessment

6.6.1 Not applicable

7. CONSULTATION AND PARTNERSHIP WORKING

7.1 This report has been written following communication with Council and NHS colleagues and reviewed by the IJB's Budget Working Group.

8. RISK ASSESSMENT

- 8.1. The report details the financial spending plans in line with Scottish Government expectations of the funding allocations.
- 8.2. Where the funding has been provided as additional investment in the IJB Budget for 2022-23, there is no risk and approval of investment has been provided
- 8.3. The interim care funding is non-recurring and is being used as a mechanism to facilitate care provision in the community whilst care at home capacity can increase. There is a risk that recruitment and increase in community care capacity does not increase to the levels required to meet demand.
- 8.4. The HSCP's Strategic Risk Register has highlighted workforce capacity and capability at the highest risk category. Steps are being taken to mitigate this risk.
- 8.5. Any financial risk from the continued provision of interim care beds will need to be met in the first instance from Reserves.

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BACKGROUND PAPERS