

South Ayrshire Health and Social Care Partnership

REPORT

Meeting of South Ayrshire Health and Social Care Partnership	Integration Joint Board
Held on	12th December 2018
Agenda Item	9
Title	Social Care Services for Older People in South Ayrshire
Summary:	
<p>The purpose of this report is to provide a position statement paper which sets out current issues pertaining to the demand for older people’s social care services in South Ayrshire. The analysis provided includes care home provision, care at home services, day services and the mobile responder service. It also details the resources that are currently available and required to meet established and projected demand. In addition, it highlights the emerging overspend situation that has the potential to be significant in 2018-19 and in future years. It further identifies the need for additional capacity across community based older people’s services and proposes a range of options to deal with all of these issues.</p>	
Presented by	Tim Eltringham, Director of Health and Social Care
Action required:	
relating to the financial implications of a planned staff transfer	

Implications checklist – check box if applicable and include detail in report									
Financial	<input type="checkbox"/>	HR	<input type="checkbox"/>	Legal	<input type="checkbox"/>	Equalities	<input type="checkbox"/>	Sustainability	<input type="checkbox"/>
Policy	<input type="checkbox"/>	ICT	<input type="checkbox"/>						

Directions required to NHS Ayrshire & Arran South Ayrshire Council, or both	1. No Direction Required	<input checked="" type="checkbox"/>
	2. Direction to NHS Ayrshire and Arran	<input type="checkbox"/>

	3. Direction to South Ayrshire Council	<input type="checkbox"/>
	4. Direction to NHS Ayrshire and Arran and South Ayrshire Council	<input type="checkbox"/>

**SOUTH AYRSHIRE HEALTH AND SOCIAL CARE PARTNERSHIP
INTEGRATION JOINT BOARD
12th December 2018
Report by Director of Health & Social Care**

Social Care Services for Older People in South Ayrshire

1. PURPOSE OF REPORT

- 1.1 The purpose of this report is to provide a position statement paper which sets out current issues pertaining to the demand for older people's social care services in South Ayrshire. The analysis provided includes care home provision, care at home services, day services and the mobile responder service. It also details the resources that are currently available and required to meet established and projected demand. In addition, it highlights the emerging overspend situation that has the potential to be significant in 2018-19 and in future years. It further identifies the need for additional capacity across community based older people's services and proposes a range of options to deal with all of these issues.

2. RECOMMENDATION

- 2.1 **The Integration Joint Board is requested to consider the contents of the attached position statement paper and to instruct the Chief Officer as to whether it wishes him to prepare more detailed proposals relating to any of the analysis or options provided.**

3. BACKGROUND INFORMATION

- 3.1 At the Integration Joint Board meeting on 3rd October, 2018 the Board agreed that a suggestions relating to the future provision of Older People's Services would be deferred until the next meeting to allow for further work to be undertaken by the Head of Community Health and Care Services on the preparation of a proposal for the future provision of services in this area. The Board also agreed that this proposal should be prepared in such a way as to deliver Best Value in the provision of integrated health and social care services, in line with the provisions of the IJB Strategic Plan, across the full range of delegated functions.
- 3.2 The attached position statement paper ([Appendix 1](#)) has been prepared in response to this request from the Board.

4. REPORT

- 4.1 By way of an executive summary of the position statement paper it seeks to:

(A) General

- (1) Summarise the key issues facing the service area;

- (2) highlight key demographic information that is driving demand and which will continue to do so for years to come;
- (3) provide information on national modelling on age related decline and a hierarchy of service provision;
- (4) detail expected increasing annual demand for care home places and care at home services in South Ayrshire in the period to 2016/27.

(B) Care Homes

- (5) Show that there is currently insufficient capacity in the care home system in South Ayrshire with people waiting on care home places and as a consequence, in some cases, being delayed in hospital;
- (6) highlights that the current number of people in care homes exceeds the number that can be funded within the budget available;
- (7) show that providing additional places during the period to 2026 will cost an additional £318,000 each year in demographic pressures over and above the additional £771,000 needed to fund the current numbers placed;
- (8) highlight that additional bed spaces are required to meet the demographic pressures which need to be provided by the Independent Sector, the Council or a mixture of both;
- (9) demonstrate that additional provision by the Independent Sector is likely to generate more places for the same money than additional Council provision where net revenue running costs are higher; advise, if affordable for the IJB, the Board should encourage the Independent Sector to build additional care home capacity in South Ayrshire to meet future demand.

(C) Care at Home

- (10) Inform that 72% of service is delivered through the Independent Sector, 28% is delivered in-house;
- (11) advise that the current framework contract for external provision through the Independent Sector is at an end, but that renewal of this cannot currently be progressed as there is insufficient funding to meet demand and this creates a governance issue in relation to Council Contract Standing orders;
- (12) highlight that there is a difference in the hourly rate payable for in-house and externally sourced services. The budgeted in-house rate is 32% more than the rate paid for commissioned services;
- (13) recognise that the efficiency of the in-house service requires improvement through the implementation of computer based work scheduling and improved planning and utilisation of care staff;
- (14) highlights an in year current overspend in in-house and externally sourced homecare which at the time of writing was £839,000;
- (15) state that budget efficiencies will not be met in the current year primarily because of increasing demand and efficiency related issues. This increases the potential shortfall at the time of writing to almost £1.3m;

- (16) shows that there has been significant increases in demand in the current financial year some of which is linked to the drive to close hospital beds;
- (17) highlight that a sizeable number of people are waiting for care at home provision primarily because of resource deployment issues and constraints;
- (18) demonstrate that additional care at home places are required in the period to 2026/27 to meet demographic pressures at an annual cost of £270,200. This is additional to the current shortfall in funding identified at point (15) above;
- (19) show that keeping people in hospital is the most expensive option and helping them to live at home the least expensive. The IJB requires to have dialogue with the Health Board and the Council to move resource to achieve this shift in the balance of care – an IJB Strategic Objective;
- (20) advise that facilitating front-end spending on an expedited reablement service is likely to lead to a reducing number of people requiring a traditional care at home services over the medium to longer term;
- (21) advise that people cannot be supported at home without adequate support from a responder service, primarily out of hours, to help meet essential care needs as they arise. Current provision in South Ayrshire is insufficient to meet this need. Additional investment of at least £490,500 is required otherwise it will be impossible to keep people at home which will increase pressure on care homes and hospitals.

(D) Day Services

- (22) Advise that a service review of day services and day hospitals is currently under way with a target completion date of 31st March, 2019;
- (23) highlight that Self-Directed Support and the choice and control potentially offers more flexibility in the way in which support is delivered in the future;
- (24) the review will identify the extent to which different models of provision will meet people's outcomes and the corresponding cost of each.

(E) Very Sheltered Housing

- (25) The previous Head of Community Care and Health had been working on a proposal to develop very sheltered housing in Girvan. This proposal is being reviewed in conjunction with SAC Housing colleagues and a further report will be brought forward early in the new year which will provide the necessary information for a final decision to be made on this matter and whether or not a development should go ahead.

(F) Potential Budget and Service Efficiencies to address Projected Overspend

- (26) Put forward options for achieving financial savings in the medium term to help offset existing pressures and/or forecasted pressures expected as a result of demographic factors, for example;

- (27) recognise as the commissioning body in this regard that a key issue for the IJB is what it believes it should pay for the various forms of service provision detailed in this report, while maintaining an excellent or good level of quality in service provision; and
- (28) consider with partners whether future decisions made in this regard may lead to changes in the way that services are provided and in who provides them, while recognising that making changes of this kind may be both complex and difficult.

5. STRATEGIC CONTEXT

5.1 The proposals set out in this report will assist the Integration Joint Board to deliver against its 2018-21 Strategic Plan Strategic Objectives to:

- Shift the balance of care from acute hospitals to community settings.
- Manage resources effectively, making best use of integrated capacity.

6. RESOURCE IMPLICATIONS

6.1 Financial Implications

6.1.1 These are fully summarised in the position statement paper.

6.2 Human Resource Implications

6.2.1 High level human resource implications are identified in the position statement paper, but in taking forward any of the options set out in the paper there will be a requirement for more detailed proposals to be developed in conjunction with HR colleagues. There will also be a requirement for consultation and discussion with the appropriate Trades Unions.

6.3 Legal Implications

6.3.1 There are no legal implications arising from this report at this time.

7. CONSULTATION AND PARTNERSHIP WORKING

7.1 There has been no consultation on the contents of this report.

8. EQUALITIES IMPLICATIONS

8.1 The attached paper is a position statement paper only at this point and has not been equality assessed. Any detailed work to be taken forward as agreed by the Board will be subject to equality impact assessments.

9. SUSTAINABILITY IMPLICATIONS

9.1 There are no environmental sustainability issues arising from any decisions made on this report.

REPORT AUTHOR AND PERSON TO CONTACT

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BACKGROUND PAPERS



Item 9 - Older
Peoples Service - App

Position paper



Item 10 App 2 -



Item 10 App 1 -



Item 10 - Strategic



Item 10 App 3 -

Strategic Plan 2018-2 Strategic Plan 2018-2 Plan 2018-21 IJB 201 Strategic Plan 2018-1

IJB Strategic Plan as approved at the IJB meeting on 27th June 2018



IJB minute
03.10.18.pdf

Minute of IJB Meeting held on 3rd October 2018

05.12.18